Operational Impact Assessment of Amendments to Select Civil and Criminal Rules (on track to become effective December 1, 2018)

At its September 2017 meeting, the Judicial Conference approved amendments to the Federal Rules of Appellate, Bankruptcy, Civil, and Criminal Procedure. The amendments were adopted by the Supreme Court and transmitted to Congress on April 26, 2018. The amendments are on track to become effective December 1, 2018. A complete set of the amendments is available <u>here</u>.

This document, which was prepared by the District Clerks Advisory Group and the AO Court Services Office, provides a review of select amendments to the Federal Rules of Civil and Criminal Procedure identified as having possible impact on district court operations. This information is not intended to identify all possible operational issues implicated by all of the pending Rule amendments, but rather to provide helpful guidance to a court as it assesses whether local rules/administrative orders, policies, procedures, or forms require conforming modifications. Such modifications may include not only substantive changes, but also the correction of citations or cross references to local rules/administrative orders that have been supplanted by a new national rule.

	Federal Rules of Civil Procedure			
Rule	Description of Amendment	Text of Amendment	Notes re Possible Operational Impact	
Rule 5: Serving	and Filing Pleadings and Other Pape	rs (link to current version)		
Rule 5: Serving Rule 5(b)(2)(E) Service: How Made – Service in General	 and Filing Pleadings and Other Pape a party who is a registered CM/ECF user would now be subject to electronic service via CM/ECF without consent, unless the court provides otherwise consent would still be required for service of a party via electronic means <u>other than</u> CM/ECF 	<text><list-item><list-item><list-item></list-item></list-item></list-item></text>	 A local rule is no longer necessary to authorize service via CM/ECF; revision of the following may be necessary: local rules standing/administrative orders CM/ECF guidance/policies/manuals internal and external training materials/tutorials references in CM/ECF registration forms regarding consent to service via CM/ECF any other documents that reference the court's local rules or administrative orders on service via CM/ECF Added Rules Committee Note During the comment period, concerns were expressed regarding what responsibility the court would have for NEF bounce-backs under the amendment. In other words, could the court via CM/ECF be construed as a "sender" such that it would be required to inform a filer that a NEF failed to reach the party to be served. <i>See</i> Advisory Committee on Civil Rules Meeting Agenda Book (April 25-26, 2017) at 205. To address the concern, the committee Notes section of the rule: "The rule does not make the court responsible for notifying a person who filed the paper with the court's electronic filing system that an attempted transmission by the court's system failed." Courts may want to consider reviewing their local policies and practices regarding how NEF 	
		<u>Dec. 1, 2018).]</u>	bounce-backs are handled in light of this clarification.	
			 The Committee Note also does not address the court's obligation to monitor a bounce-back of a court order or notice. 	

	Federal Rules of Civil Procedure			
Rule	Description of Amendment	Text of Amendment	Notes re Possible Operational Impact	
Rule 5(d)(1)(B) Filing – Certificate of Service	eliminates the requirement for a certificate of service where service is made via CM/ECF	 (B) Certificate of Service. No certificate of service is required when a paper is served by filing it with the court's electronic-filing system. When a paper that is required to be served is served by other means: (i) if the paper is filed, a certificate of service must be included with it or filed within a reasonable time after service, and (ii) if the paper is not filed, a certificate of service need not be filed unless filing is required by local rule or court order. 	 The removal of the requirement for a certificate of service (COS) when all parties are served via CM/ECF may necessitate review/revision of: local rules that impose additional requirements for a COS case management QC procedures templates for deficiency notices re failure to include COS COS components of fillable forms referencing COS requirements 	
Rule 5(d)(3)(A) Filing – Electronic Filing, and Signing – By a Represented Person— Generally Required; Exceptions	 makes electronic filing generally mandatory for a person represented by an attorney with exceptions for good cause or by local rule 	(A) By a Represented Person—Generally <u>Required; Exceptions.</u> A person represented by an attorney must file electronically, unless nonelectronic filing is allowed by the court for good cause or is allowed or required by local rule.	 Possible changes to local requirements for electronic filing because this requirement will now be addressed in the Rule; revision of the following may be necessary: local rules standing/administrative orders CM/ECF guidance/policies/manuals internal and external training materials references to local requirements in CM/ECF registration forms any other documents that reference the local rule or administrative order and must be changed to reference national rule 	

	Federal Rules of Civil Procedure			
Rule	Description of Amendment	Text of Amendment	Notes re Possible Operational Impact	
Rule 5(d)(3)(B) Filing – Electronic Filing, and Signing – By an Unrepresented Person—When Allowed or Required	 electronic filing by pro se litigants governed by local rules or court order; mandatory electronic filing by pro se persons must be subject to "reasonable exceptions" 	 (B) By an Unrepresented Person—When Allowed or Required. A person not represented by an attorney: (i) may file electronically only if allowed by court order or by local rule; and (ii) may be required to file electronically only by court order, or by a local rule that includes reasonable exceptions. 	 Possible changes to local requirements regarding when a pro se party would be allowed or required to file electronically (specifying reasonable exceptions where electronic filing is made mandatory) May also necessitate review/revision of pro se filing guidance/forms and any of the following that relate to pro se filing: local rules standing/administrative orders CM/ECF guidance/policies/manuals internal and external training materials any other documents that reference a local rule or administrative order and must be changed to reference national rule 	
Rule 5(d)(3)(C) Filing – Electronic Filing, and Signing – Signing	 person's name on a signature block along with CM/ECF user name/password serves as signature 	(C) Signing. An authorized filing made through a person's electronic filing account, together with the person's name on a signature block, constitutes the person's signature.	 Possible changes to local requirements for electronic signatures because this requirement will now be addressed in the Rule; revision of the following may be necessary: local rules standing/administrative orders CM/ECF guidance/policies/manuals internal and external training materials any other documents that reference a local rule or administrative order and must be changed to reference national rule 	

	Federal Rules of Civil Procedure			
Rule	Description of Amendment	Text of Amendment	Notes re Possible Operational Impact	
Rule 5(d)(3)(D) Filing – Electronic Filing, and Signing – Same as a Written Paper	 Removes reference to local rule requirements for electronic filing in light of the new national rules 	(D) Same as a Written Paper. A paper filed electronically in compliance with a local rule is a written paper for purposes of these rules.	 Revision of any other documents that reference a local rule or administrative order to reference national rule, including: local rules standing/administrative orders CM/ECF guidance/policies/manuals internal and external training materials 	
Rule 23: Class Ac	ctions (link to current version)			
Rule 23(e)(5)(A) Settlement, Voluntary Dismissal, or Compromise – Class-Member Objections – In General	 removes the requirement that a class member obtain court approval before withdrawing an objection to a settlement/ voluntary dismissal provides specific requirements for the contents of an objection 	 (5) <u>Class-Member Objections.</u> (A) <u>In General.</u> Any class member may object to the proposal if it requires court approval under this subdivision (e); the objection may be withdrawn only with the court's approval. The objection must state whether it applies only to the objector, to a specific subset of the class, or to the entire class, and also state with specificity the grounds for the objection. 	 Assess whether new/modified local CM/ECF event needed—<i>i.e.</i>, consider adding a local event to the notices menu for "withdrawal of objection" 	

Federal Rules of Civil Procedure			
Rule	Description of Amendment	Text of Amendment	Notes re Possible Operational Impact
Rule 62: Stay of	Proceedings to Enforce a Judgment	(link to current version)	
Rule 62(a) Automatic Stay	 extends the period of the automatic stay from 14 to 30 days expressly recognizes the court's authority to dissolve the automatic stay or supersede it by a court-ordered stay as part of a consolidation (with no change in meaning) of the provisions for staying an injunction, receivership, or order for a patent accounting, the contents of current section (a)(1) and (2) were moved to new section (c)(1) and (2) 	 Rule 62. Stay of Proceedings to Enforce a Judgment (a) Automatic Stay; Exceptions for Injunctions, Receiverships, and Patent Accountings. Except as provided in Rule 62(c) and (d),stated in this rule, no execution may issue on a judgment, nor may and proceedings be taken to enforce it, are stayed for 30 days until 14 days have passed after its entry, unless the court orders otherwise. But unless the court orders otherwise, the following are not stayed after being entered, even if an appeal is taken: (1) an interlocutory or final judgment in an action for an injunction or a receivership; or (2) a judgment or order that directs an accounting in an action for patent infringement. 	 If a court tracks this stay period, then it may need to make local CM/ECF modifications or changes to internal procedures.

Federal Rules of Civil Procedure			
Rule	Description of Amendment	Text of Amendment	Notes re Possible Operational Impact
Rule 62(b) Stay by Bond or Other Security	 former Rule 62(d), which required a party to provide a "supersedeas bond" to obtain a stay, has been replaced with new section 62(b), which allows a party to obtain a stay by providing a "bond or other security." The amendment eliminates the antiquated term "supersedeas." A letter of credit is one possible example of security other than a bond. 	 (b) Stav by Bond or Other Security. At any time after judgment is entered, a party may obtain a stay by providing a bond or other security. The stay takes effect when the court approves the bond or other security and remains in effect for the time specified in the bond or security. ***** (d) Stay with Bond on Appeal. If an appeal is taken, the appellant may obtain a stay by supersedeas bond, except in an action described in Rule 62(a)(1) or (2). The bond may be given upon or after filing the notice of appeal or after obtaining the order allowing the appeal. The stay takes effect when the court approves the bond. 	 Possible changes to local rules/administrative orders, policies, forms, <i>etc.</i>, that reference "supersedeas bonds" May require local CM/ECF changes to events referencing "supersedeas bonds"

	Federal Rules of Criminal Procedure			
Rule	Description of Amendment	Text of Amendment	Notes re Possible Operational Impact	
Rule 12.4: Disclo	osure Statement (<u>link to current versio</u>	<u>n</u>)		
Rule 12.4(a)(2) Who Must File – Organizational Victim	 adds an opportunity for the government to request relief from disclosure requirement for good cause 	(2) Organizational Victim. Unless the government shows good cause, it must file a statement identifying any organizational victim of the alleged criminal activity. If an organization is a victim of the alleged criminal activity, the government must file a statement identifying the vietim. If the organizational victim is a corporation, the statement must also disclose the information required by Rule 12.4(a)(1) to the extent it can be obtained through due diligence.	 Determine how such requests should be presented by the government (<i>e.g.</i>, by motion) and whether such requests warrant new CM/ECF event, or require a new/revised local rule Revision of the following may be necessary local forms used for disclosures internal procedures and training materials 	
Rule 12.4(b) Time to File; Later Filing	 provides for a period of 28 days after the initial appearance for making the disclosures (changed from "<u>upon</u> initial appearance") requires later disclosures to be made not only for changed information but also new information 	 (b) Time forto Fileing; SupplementalLater Filing. A party must: (1) file the Rule 12.4(a) statement within 28 days afterupon the defendant's initial appearance; and (2) promptly file a latersupplemental statement if any required information changes upon any change in the information that the statement requires. 	 Court may need to review its local procedures regarding conflict checks New 28-day deadline may require local CM/ECF changes Revision of the following may be necessary local rules local forms used for disclosures standing/administrative orders relevant policies/procedures/training materials 	

		Federal Rules of Criminal Procedure	
Rule	Description of Amendment	Text of Amendment	Note/Impact/Concern
Rule 49: Serving	g and Filing Papers (<u>link to current v</u>	ersion)	
for a civil action" below, the amend discussed above. • These ch). The amendments to Criminal Rule ments are intended to carry over the ap	te by reference the Civil Rules provisions on filing and service (49 set out standalone rules on filing and service that are more ta pplicable existing law on filing and service from the Civil Rules endes, standing/administrative orders, policies, procedures, trainin	ilored to criminal cases. With the exceptions discussed as well as the related amendments to Civil Rule 5
Rule 49(a)(1) Service on a Party – What is Required and (a)(2) Serving a Party's Attorney	 removes the general incorporation to Civil Rules for service requirements language revised to reflect the requirement that nonparties must also serve certain filings on all parties as provided more specifically in new Rule 49(c) (a prior amendment had inadvertently removed the rule's application to nonparties) 	 Rule 49. Serving and Filing Papers (a) Service on a Party. (1) What is When Required. A party must serve on every other party Each of the following must be served on every party: any written motion (other than one to be heard ex parte), written notice, designation of the record on appeal, or similar paper. (b) How Made. Service must be made in the manner provided for a civil action. (c) Serving a Party's Attorney. Unless the court orders otherwise, Wwhen these rules or a court order requires or permits service on a party represented by an attorney, service must be made on the attorney instead of the party, unless the court orders otherwise. 	 The removal of reference to the service provision of the Civil Rules may require revision of local rules, standing/administrative orders, policies, procedures, training materials, forms, <i>etc.</i>, to replace Civil Rule references with references to the new corresponding Criminal Rules. Possible changes to local requirements regarding service by a nonparty; revision of the following may be necessary: local rules standing/administrative orders CM/ECF guidance/policies/manuals Internal and external training materials

Federal Rules of Criminal Procedure			
Rule	Description of Amendment	Text of Amendment	Note/Impact/Concern
Rule 49(a)(3) Service on a Party – Service by Electronic Means	 brings over the permissible means of <u>electronic</u> service specified in the Civil Rules. a party who is a registered CM/ECF user would now be subject to electronic service via CM/ECF without consent, unless the court provides otherwise (same as amendment to Civil Rule 5(b)(2)(E)) consent would still be required for service of a party via electronic means other than CM/ECF 	 (3) Service by Electronic Means. (A) Using the Court's Electronic Filing System. A party represented by an attorney may serve a paper on a registered user by filing it with the court's electronic-filing system. A party not represented by an attorney may do so only if allowed by court order or local rule. Service is complete upon filing, but is not effective if the serving party learns that it did not reach the person to be served. (B) Using Other Electronic Means. A paper may be served by any other electronic means that the person consented to in writing. Service is complete upon transmission, but is not effective if the serving party learns that it did not reach the person to be served. 	 A local rule is no longer necessary to authorize service via CM/ECF; revision of the following may be necessary: local rules standing/administrative orders CM/ECF guidance/policies/manuals internal and external training materials/tutorials references in CM/ECF registration forms regarding consent to service via CM/ECF any other documents that reference the court's local rules or administrative order on service via CM/ECF any other documents that reference the court's local rules or administrative order, policies, procedures, training materials, forms, <i>etc.</i>, to replace Civil Rule references with references to the new corresponding Criminal Rules. Added Rules Committee Note During the comment period, concerns were expressed regarding what responsibility the court would have for NEF bounce-backs under the amendment. In other words, could the court via CM/ECF be construed as a "sender" such that it would be required to inform a filer that a NEF failed to reach the party to be served. <i>See</i> Advisory Committee on Criminal Rules Meeting Agenda Book (April 28, 2017) at 98-99. To address the concern, the committee added the following clarification to the Committee Notes section of the rule: "The rule does not make the court responsible for notifying a person who filed the paper with the court's electronic filing system that an attempted transmission by the court's system failed." Courts may want to consider reviewing their local policies and practices regarding how NEF bouncebacks are handled in light of this clarification. The Committee Note also does not address the court's obligation to monitor a bounce-back of a court order or notice.

		Federal Rules of Criminal Procedure	
Rule	Description of Amendment	Text of Amendment	Note/Impact/Concern
Rule 49(a)(4) Service on a Party – Service by Nonelectronic Means	Description of Amendment • brings over the permissible means of <u>nonelectronic</u> service specified in the Civil Rules.	 (4) Service by Nonelectronic Means. A paper may be served by: (A) handing it to the person: (B) leaving it: (a) at the person's office with a clerk or other person in charge or, if no one is in charge, in a conspicuous place in the office; or (i) if the person has no office or the office is closed, at the person's dwelling or usual place of abode with someone of suitable age and discretion who resides there; (c) mailing it to the person's last known address—in which event service is complete upon mailing; (d) leaving it with the court clerk if the person has no known address: or (f) delivering it by any other means that the person consented to in writing—in which event service is complete when the person making service delivers it to the agency designated to make delivery. 	Note/Impact/Concern These changes may require revision of local rules, standing/administrative orders, policies, procedures, training materials, forms, <i>etc.</i> , to replace Civil Rule references with references to the new corresponding Criminal Rules.

	Federal Rules of Criminal Procedure			
Rule	Description of Amendment	Text of Amendment	Note/Impact/Concern	
Rule 49(b)(1) Filing – When Required; Certificate of Service	 eliminates the requirement for a certificate of service where service is made via CM/ECF (same as amendment to Civil Rule 5(d)(1)(B)) 	(b) Filing. (1) When Required; Certificate of Service. Any paper that is required to be served must be filed no later than a reasonable time after service. No certificate of service is required when a paper is served by filing it with the court's electronic- filing system. When a paper is served by other means, a certificate of service must be filed with it or within a reasonable time after service or filing.	 The removal of the requirement for a certificate of service (COS) when all parties are served via CM/ECF may necessitate review/revision of: local rules that impose additional requirements for COS case management QC procedures templates for deficiency notices re failure to include COS COS components of fillable forms referencing COS requirements 	

Federal Rules of Criminal Procedure			
Rule	Description of Amendment	Text of Amendment	Note/Impact/Concern
Rule 49(b)(2) Filing – Means of Filing	 brings over the permissible means of filing specified in the Civil Rules person's name on a signature block along with CM/ECF user name/password serves as signature 	 (2) Means of Filing. (A) Electronically. A paper is filed electronically by filing it with the court's electronic-filing system. The user name and password of an attorney of record, together with the attorney's name on a signature block, serves as the attorney's signature. A paper filed electronically is written or in writing under these rules. (B) Nonelectronically. A paper not filed electronically is filed by delivering it: (i) to the clerk: or (ii) to a judge who agrees to accept it for filing, and who must then note the filing date on the paper and promptly send it to the clerk. 	 Possible changes to local requirements for electronic signatures because this requirement will now be addressed in the Rule; revision of the following may be necessary: local rules standing/administrative orders CM/ECF guidance/policies/manuals internal and external training materials any other documents that reference a local rule or administrative order and must be changed to reference national rule These changes may require revision of local rules, standing/administrative orders, policies, procedures, training materials, forms, <i>etc.</i>, to replace Civil Rule references with references to the new corresponding Criminal Rules.

	Federal Rules of Criminal Procedure						
Rule	Description of Amendment	Text of Amendment	Note/Impact/Concern				
Rule 49(b)(3)(A) Filing – Means Used by Represented and Unrepresented Parties – Represented Party	 makes electronic filing generally mandatory for a person represented by an attorney with exceptions for good cause or by local rule (same as amendment to Civil Rule 5(d)(3)) 	 (3) Means Used by Represented and Unrepresented Parties. (A) Represented Party. A party represented by an attorney must file electronically, unless nonelectronic filing is allowed by the court for good cause or is allowed or required by local rule. 	 Possible changes to local requirements for electronic filing because this requirement will now be addressed in the Rule; revision of the following may be necessary: local rules standing/administrative orders CM/ECF guidance/policies/manuals internal and external training materials references to local requirements in CM/ECF registration forms any other documents that reference the local rule or administrative order and must be changed to reference national rule 				
Rule 49(b)(3)(B) Filing – Means Used by Represented and Unrepresented Parties – Unrepresented Party	 requires nonelectronic filing by pro se litigants unless permitted by local rules or court order Note: While a court may impose mandatory electronic filing on civil pro se litigants under Civil Rule 5(d)(3)(B)(ii), there is no comparable provision for mandatory electronic filing by criminal defendants 	(B) Unrepresented Party. A party not represented by an attorney must file nonelectronically, unless allowed to file electronically by court order or local rule.	 Possible changes to local requirements regarding when a pro se party would be allowed to file electronically May necessitate review/revision of pro se filing guidance/forms and any of the following that relate to pro se filing: local rules standing/administrative orders CM/ECF guidance/policies/manuals internal and external training materials any other documents that reference a local rule or administrative order and must be changed to reference national rule 				

	Federal Rules of Criminal Procedure							
Rule	Description of Amendment	Text of Amendment	Note/Impact/Concern					
Rule 49(b)(4) <i>Filing –</i> <i>Signature</i>	 brings over Civil Rule 11(a) 	(4) Signature. Every written motion and other paper must be signed by at least one attorney of record in the attorney's name—or by a person filing a paper if the person is not represented by an attorney. The paper must state the signer's address, e-mail address, and telephone number. Unless a rule or statute specifically states otherwise, a pleading need not be verified or accompanied by an affidavit. The court must strike an unsigned paper unless the omission is promptly corrected after being called to the attorney's or person's attention.	 This provision was already part of the Criminal Rules by reference to the Civil Rules on service and filing Any references to Civil Rule 11(a) in documents/materials pertaining to criminal cases should be changed to reference this new Criminal Rule 					
Rule 49(b)(5) Filing – Acceptance by the Clerk	• brings over Civil Rule 5(d)(4)	(5) Acceptance by the Clerk. The clerk must not refuse to file a paper solely because it is not in the form prescribed by these rules or by a local rule or practice.	 This provision was already part of the Criminal Rules by reference to the Civil Rules on service and filing Any references to Civil Rule 5(d)(4) in documents/materials pertaining to criminal cases should be changed to reference this new Criminal Rule 					

Federal Rules of Criminal Procedure							
Rule	Description of Amendment	Text of Amendment	Note/Impact/Concern				
Rule 49(c) Filing – Service and Filing by Nonparties	 adds new language to expressly permit nonparties to file in a criminal case when required or permitted by law requires nonparties to serve a filing on every party allows nonparties to file with CM/ECF when permitted by order or local rule. Examples of nonparties who might file in a criminal case include: media, material witnesses, and victims 	(c) Service and Filing by Nonparties. A nonparty may serve and file a paper only if doing so is required or permitted by law. A nonparty must serve every party as required by Rule 49(a), but may use the court's electronic-filing system only if allowed by court order or local rule.	 Possible changes to local requirements regarding service and electronic filing by a nonparty; revision of the following may be necessary: local rules standing/administrative orders CM/ECF guidance/policies/manuals Internal and external training materials Consider creating a new form to be used by a non-party to request permission to file electronically 				
Rule 49(d) Filing – Notice of Court Order	 moves language formerly in paragraph (c) to a new paragraph (d) and changes the general cross-reference to the Civil Rules to Criminal Rule 49(a). 	(d) Notice of a Court Order. When the court issues an order on any post-arraignment motion, the clerk must provide notice in a manner provided for in a civil action_serve notice of the entry on each party as required by Rule 49(a). A party also may serve notice of the entry by the same means. Except as Federal Rule of Appellate Procedure 4(b) provides otherwise, the clerk's failure to give notice does not affect the time to appeal, or relieve—or authorize the court to relieve—a party's failure to appeal within the allowed time.	 Any references to the Civil Rules on service in documents/materials pertaining to criminal cases should be changed to reference Criminal Rule 49(a) 				